#### AMENDED IN SENATE MAY 22, 2000

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

## ASSEMBLY BILL

No. 1429

# **Introduced by Assembly Member Floyd**

February 26, 1999

An act to amend Sections 19801 and 19872A of the Business and Professions Code, relating to gambling establishments. An act to amend Sections 19801, 19805, and 19940 of, and to add Article 15 (commencing with Section 19970) and Article 16 (commencing with Section 19980) to Chapter 5 of Division 8 of, the Business and Professions Code, and to amend Sections 186.9, 330, 337j, and 14161 of, and to add Sections 337k, 337l, and 337m to, the Penal Code, relating to gambling.

### LEGISLATIVE COUNSEL'S DIGEST

AB 1429, as amended, Floyd. Gambling establishments.

Existing law provides that every person who deals, plays, or carries on, opens, or causes to be opened, or who conducts, either as owner or employer, whether for hire or not, any of a list of specified gambling games, including the game of twenty-one, or any banking or percentage game played with cards, dice, or any device, for money, checks, credit, or any representative of value, and any person who plays or bets at or against such a game, is guilty of a misdemeanor and punishable as specified.

This bill would remove the game of twenty-one from these prohibitions, narrow the prohibition on banking games to house-banked games only, and provide that notwithstanding

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these prohibitions, a licensed owner of a gambling establishment, upon approval by the Gambling Control Commission and the Division of Gambling Control, may deal, play, or carry on, open or cause to be opened, at the gambling establishment, the game commonly known as blackjack or twenty-one as a secured customer trust game.

With regard to twenty-one games played at gambling establishments, this bill would require the owner of a gambling establishment to provide patrons with ample notice of the rules, would allow the owner to collect fees on twenty-one games in accordance with existing rules, would double the fees for issuance or renewal of a state gambling license based on the number of twenty-one tables, and would provide that twenty-one may be played at a limited number of the gambling establishment's tables, as specified.

provide would also that notwithstanding restrictions in existing law, the licensed owner of a gambling establishment may operate any controlled game as either a player-banked game, or as a secured customer trust game, except for blackjack or twenty-one which would be required to be played exclusively as a secured customer trust game. With respect to secured customer trust banked games, the bill would impose specified restrictions on the use of the funds in the secured customer trust, would prohibit any person other than the owner or on-duty employee of a gambling establishment from participating as a player-banker or dealer, and would impose specified accounting practices on funds deposited in and withdrawn from the secured customer trust, with specified reports required to be sent to the division. The bill would authorize the owner of a gambling establishment to extend an interest-free loan to initiate a secured customer trust, but would provide that in no event shall any of the funds on the trust account or accounts be accessed by the owner. The bill would also provide that if a gambling establishment ceases to offer secured customer trust banked games for play, all funds remaining in a trust shall be forwarded to the Gambling Control Fund for use by the commission and division in discharging their duties and responsibilities under the act.

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By imposing additional requirements on persons and entities subject to the Gambling Control Act, the violation of which would be punishable as a misdemeanor, this bill would impose a state-mandated local program.

The bill would also make various conforming changes to implement these provisions.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(1) Existing law, the Gambling Control Act of 1997, states several findings and declarations of the Legislature relating the public policy of California regarding gambling and the purposes of the act.

This bill would delete from these findings and declarations a statement that the longstanding public policy of this state disfavors the business of gambling.

(2) Under existing law, if the Gambling Control Commission denies a license to an individual owner of any security issued by a corporation that applies for or holds an owner license, the owner of the security is required to offer the security to the issuing corporation, which is required to purchase the security for an amount not greater than fair market value, within 30 calendar days after the date of the offer.

This bill would add the requirement that the security offered be purchased for book value in cash as provided for in the corporation's articles of incorporation or bylaws, but in no event for an amount greater than fair market value, within that period of time. Additionally, the bill would provide that, if the fair market value, or book value as provided for in the articles of incorporation or bylaws, exceeds \$1,000,000, the commission may allow a period of time not to exceed 90 days for the purchase. This bill would also make additional technical, nonsubstantive changes.

Vote: majority. Appropriation: no. Fiscal committee: no—yes. State-mandated local program: no-yes.

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The people of the State of California do enact as follows:

### SECTION 1. Section 19801 of the Business and

SECTION 1. Section 19801 of the Business and 2 3 Professions Code is amended to read:

- 19801. The Legislature hereby finds and declares all of the following:
- (a) The longstanding public policy of this state disfavors the business of gambling. State law prohibits lotteries, banked or 8 commercially operated 9 house-banked games, percentage games, and gambling 10 machines, and strictly regulates parimutuel wagering on 11 horse racing. To the extent that state law categorically 12 prohibits certain forms of gambling and prohibits gambling devices, nothing herein shall be construed, in 13 14 any manner, to reflect a legislative intent to relax those 15 prohibitions.
- (b) Gambling can become addictive and is not an 17 activity to be promoted or legitimized as entertainment 18 for children and families.
- (c) (1) Unregulated gambling enterprises 20 inimical to the public health, safety, welfare, and good 21 order. Accordingly, no person in this state has a right to 22 operate a gambling enterprise except as may be expressly 23 permitted by the laws of this state and by the ordinances 24 of local governmental bodies.
- (2) The State of California has permitted the operation 26 of gambling establishments for more than one hundred years. Gambling establishments were first regulated by 28 the State of California pursuant to legislation which was 29 enacted in 1984. Gambling establishments currently 30 employ more than twenty thousand people in the State of California, and contribute more than one hundred dollars in taxes fees to California's 32 million and government. 33 Gambling establishments are lawful 34 enterprises in the State of California, and are entitled to 35 full protection of the laws of this state. The industry is 36 currently in significant decline, with more than half the gambling establishments in this state closing within the 38 past four years.

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(d) It is the policy of this state that gambling activities that are not expressly prohibited or regulated by state law may be prohibited or regulated by local government. Moreover, it is the policy of this state that no new gambling establishment may be opened in a city, county, or city and county in which a gambling establishment was not operating on and before January 1, 1984, except upon the affirmative vote of the electors of that city, county, or city and county.

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- (e) It is not the purpose of this chapter to expand opportunities for gambling, or to create any right to operate a gambling enterprise in this state or to have a 13 financial interest in any gambling enterprise. Rather, it is 14 the purpose of this chapter to regulate businesses that 15 offer otherwise lawful forms of gambling games.
- (f) Public trust that permissible gambling will not 17 endanger public health, safety, or welfare requires that 18 comprehensive measures be enacted to ensure that such gambling is free from criminal and corruptive elements, 20 that it is conducted honestly and competitively, and that it is conducted in suitable locations.
- (g) Public trust and confidence can only be 23 maintained by strict and comprehensive regulation of all persons, locations, practices, associations, and activities lawful 25 related to the operation of gambling establishments and the manufacture or distribution of permissible gambling equipment.
- (h) All gambling operations, all persons having a involvement in gambling significant operations, establishments where gambling is conducted, and manufacturers, sellers, and distributors of gambling equipment must be licensed and regulated to protect the public health, safety, and general welfare of the residents 34 of this state as an exercise of the police powers of the state.
- (i) To ensure that gambling is conducted honestly, 36 competitively, and free of criminal and corruptive elements, all licensed gambling establishments in this 38 state must remain open to the general public and the access of the general public to licensed gambling activities must not be restricted in any manner, except as

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provided by the Legislature. However, subject to state and federal prohibitions against discrimination, nothing herein shall be construed to preclude exclusion of from licensed gambling unsuitable persons 5 establishments in the exercise of reasonable business judgment.

- (j) In order to effectuate state policy as declared herein, it is necessary that gambling establishments, and equipment be licensed, that persons participating in those activities be licensed or registered, that certain transactions, events, and processes involving establishments and owners gambling of gambling establishments be subject to prior approval or permission, that unsuitable persons not be permitted to associate with gambling activities or gambling establishments, and that 16 gambling activities take place only in suitable locations. Any license or permit issued, or other approval granted pursuant to this chapter, is declared to be a revocable privilege, and no holder acquires any vested right therein 20 or thereunder.
- (k) The location of lawful gambling premises, the 22 hours of operation of those premises, the number of tables 23 permitted in those premises, and wagering limits in 24 permissible games conducted in those premises are 25 proper subjects for regulation by local governmental 26 bodies. However, consideration of those same subjects by a state regulatory agency, as specified in this chapter, is warranted when local governmental regulation respecting those subjects is inadequate or the regulation 30 fails to safeguard the legitimate interests of residents in other governmental jurisdictions.
- (1) The exclusion or ejection of certain persons from gambling establishments is necessary to effectuate the 34 policies of this chapter and to maintain effectively the strict regulation of licensed gambling.
- 36 (m) Records and reports of cash and credit 37 transactions involving gambling establishments may have a high degree of usefulness in criminal 38 regulatory investigations and, therefore, gambling operators may be required to keep records and

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make reports concerning significant cash and credit transactions.

- 3 SEC. 2. Section 19805 of the Business and Professions Code is amended to read:
- 5 19805. As used this chapter, in the following 6 definitions shall apply:
- (a) "Affiliate" means a person who, directly or indirectly through one or more intermediaries, controls, is controlled by, or is under common control with, a 10 specified person.
- (b) "Applicant" means any person who has applied 12 for, or is about to apply for, a state gambling license, a key 13 employee license, a registration, a finding of suitability, a 14 commercial player-bank enterprise license, a work 15 permit, a manufacturer's or distributor's license, or an 16 approval of any act or transaction for which division approval the approval or authorization of the commission 18 or division is required or permitted under this chapter.
- (c) "Bank" or "banked" means the reservoir of money 20 from which winnings are paid to the players of a hand or 21 round, and into which all losses that are collected from those players are deposited.
- (d) "Board" means the California Gambling Control 23 24 Board.
- (e) "Commission" 25 means the California Gambling 26 Control Commission.

<del>(d)</del>

- 28 (f) "Controlled gambling" means to deal, operate, 29 carry on, conduct, maintain, or expose for play any controlled game.
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- (g) "Controlled game" means any controlled game, as defined by subdivision (e) of Section 337j of the Penal 34 Code.
- 35 <del>(f)</del>
- (h) "Director," when used in connection with a 36 37 corporation, means any director of a corporation or any person performing similar functions with respect to any organization. In any other case, "director" means the Director of the Division of Gambling Control.

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1 <del>(g)</del>

2 (i) "Division" means the Division of Gambling Control in the Department of Justice.

(j) "Finding of suitability" means a finding that a 5 person meets the qualification criteria described in subdivisions (a) and (b) of Section 19848, and that the person would not be disqualified from holding a state gambling license on any of the grounds specified in 10 subdivision (a) of Section 19850.

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(*k*) "Game" 12 "gambling game" and means any 13 controlled game.

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(1) "Gambling" means to deal, operate, carry on, 15 16 conduct, maintain, or expose for play any controlled 17 game.

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- (m) "Gambling enterprise employee" 20 natural person employed in the operation of a gambling without 21 enterprise. including, limitation. dealers. 22 floormen, security employees, countroom personnel, 23 cage collection personnel, personnel, surveillance appropriate 24 personnel, data processing personnel, personnel, 25 maintenance waiters and waitresses, 26 secretaries, or any other natural person whose 27 employment duties require or authorize access 28 restricted gambling establishment areas.
  - (1) "Gambling establishment" or "establishment"
  - (n) "Gambling establishment," "establishment," "licensed premises" means one or more rooms where any controlled gambling occurs.

<del>(m)</del>

34 (o) "Gambling license" or "state gambling license" 35 means any license issued by the state that authorizes the person named therein to conduct a gambling operation. 36

(p) "Gambling operation" means exposing for play 38 39 one or more controlled games that are dealt, operated, AB 1429

carried on, conducted, or maintained, or exposed for play for commercial gain.

# (o) Except as provided by regulation, "gross

- (q) "Gross revenue" means of all the total 5 compensation received for conducting any controlled game, and includes interest received in payment for credit extended by an owner licensee to a patron for purposes of gambling, except as provided by regulation.
- (p) Except as determined by regulation, 10 "independent agent"
- (r) "House-banked game" means any game in which licensed owner of a gambling establishment 12 *the* 13 maintains or operates a bank in a controlled game for the 14 benefit of any person or entity other than a secured 15 customer trust.
- (s) "Independent agent," except as provided 17 regulation, means any person who does either of the 18 following:
- (1) Approves or grants the extension of gambling 20 credit on behalf of a gambling licensee or collects debt 21 evidenced by a credit instrument.
- (2) Contracts with an owner licensee, or an affiliate 23 thereof, to provide services consisting of arranging 24 transportation or lodging for guests at a gambling 25 establishment.

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(t) "Institutional investor" 27 means any retirement 28 fund administered by a public agency for the exclusive 29 benefit of federal, state, or local public employees, any 30 investment company registered under the Investment 31 Company Act of 1940 (15 U.S.C. Sec. 80a-1 et seq.), any 32 collective investment trust organized by banks under 33 Part Nine of the Rules of the Comptroller of the closed-end investment 34 Currency, any trust, 35 chartered or licensed life insurance company or property 36 and casualty insurance company, any banking and other 37 chartered or licensed lending institution, any investment 38 advisor registered under the Investment Advisors Act of 39 1940 (15 U.S.C. Sec. 80b-1 et seq.) acting in that capacity, AB 1429 **— 10 —** 

and such other persons as the board may determine for reasons consistent with the policies of this chapter.

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- 4 (*u*) "Key employee" means any natural person 5 employed in the operation of a gambling enterprise in a 6 supervisory capacity or empowered to discretionary decisions that regulate gambling operations, including, without limitation, pit bosses, shift bosses, credit executives, cashier operations supervisors, 10 gambling operation managers and assistant managers, 11 managers or supervisors of security employees, or any 12 other natural person designated as a key employee by the 13 division for reasons consistent with the policies of this 14 chapter.
- "Key employee" also includes any person who is 16 employed as an onsite supervisor, observer, or monitor, or who is employed as a contract player, for a commercial secured customer trust enterprise.

(v) "Key employee license" means a state license 21 authorizing the holder to be associated with a gambling enterprise as a key employee.

(w) "Licensed gambling establishment" means gambling premises encompassed by a state gambling 26 license.

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(x) "Limited partnership" means partnership a 29 formed by two or more persons having as members one or more general partners and one or more limited partners.

<del>(V)</del>

- 33 (y) "Limited partnership interest" means the right of 34 a general or limited partner to any of the following:
- (1) To receive from a limited partnership any of the 35 36 following:
  - (A) A share of the revenue.
  - (B) Any other compensation by way of income.
- (C) A return of any or all of his or her contribution to 39 40 capital of the limited partnership.

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(2) To exercise any of the rights provided under state 2 law.

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(z) "Owner licensee" means an owner of a gambling enterprise who holds a state gambling license. 5

### (x) Unless

- (aa) "Person," unless otherwise indicated, "person" includes a natural person, corporation, partnership, limited partnership, trust, joint venture, association, or any other business organization.
- <del>(y)</del>
- (bb) "Player" means a patron of a gambling 13 establishment who participates in a controlled game.
- (cc) "Player-banked game" means any game in which 15 the opportunity to maintain or operate a bank rotates to 16 *all seated players in the game.*
- (dd) "Proposition player" means a person associated 18 with a gambling establishment as a contractor or 19 employee who participates in the play of the game, as 20 provided in this chapter, in order to attract business, and 21 who is not an owner or employee of a commercial 22 player-bank enterprise. Thelicensed owner establishment 23 gambling shall ensure that 24 proposition player he or she engages that plays in a 25 controlled game is clearly identified as a proposition 26 player to every other player participating in that game.
- (ee) "Publicly traded racing association" 28 corporation licensed to conduct horseracing horse racing wagering pursuant to simulcast 30 (commencing with Section 19400) whose stock is publicly traded.
- 32  $\left( \mathbf{z}\right)$
- 33 (ff) "Qualified racing association" means 34 corporation licensed to conduct—horseracing horse racing simulcast wagering pursuant Chapter 36 (commencing with Section 19400) that is a wholly owned subsidiary of a corporation whose stock is publicly traded. 37
- 38 (aa)
- (gg) "Secured customer trust game" means any game 39 40 in which the bank is maintained or operated by the

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licensed owner of the gambling establishment for the sole and exclusive benefit of the secured customer trust.

(hh) "Work permit" means any card, certificate, or permit issued by the division or by a county, city, or city and county, whether denominated as a work permit, 6 registration card, or otherwise, authorizing the holder to be employed as a gambling enterprise employee or to serve as an independent agent. A document issued by any governmental authority for any employment other than gambling is not a valid work permit for the purposes of this chapter.

SEC. 3. Section 19940 of the Business and Professions 13 *Code is amended to read:* 

19940. (a) All fines and penalties collected pursuant 15 to this chapter shall be deposited in a special account in the General Fund, and, upon appropriation, may be expended by the Department of Justice to offset costs 18 incurred pursuant to this chapter.

(b) Except as otherwise provided in subdivision (a), 20 all fees-and, revenue, and transfers collected pursuant to 21 this chapter shall be deposited in the Gambling Control 22 Fund, which is hereby created in the State Treasury. 23 Notwithstanding Section 13340 of the Government Code, 24 five million four hundred thousand dollars (\$5,400,000) of 25 the funds deposited in the Gambling Control Fund shall 26 be available, upon appropriation by the Legislature, to the Department of Justice each fiscal year, commencing with the 1998-99 fiscal year, for expenditure by the division and board commission exclusively for 30 support of the division and board commission in carrying out their duties and responsibilities under this chapter.

SEC. 4. Article 15 (commencing with Section 19970) is added to Chapter 5 of Division 8 of the Business and Professions Code, to read:

### Article 15. Twenty-One

19970. Upon approval by the commission division, and subject to Section 19980, the licensed owner of a gambling establishment may deal, play, or carry on, **— 13 — AB 1429** 

to be opened, 1 open or cause at the gambling establishment, the game commonly known as blackjack or twenty-one, the object of which is for a player to obtain a higher total card count that the dealer by reaching 21, 5 or as close to 21 as possible without going over that 6 number.

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- 19970.1. The owner of a gambling establishment shall provide ample notice of the rules for the game of twenty-one, as approved for play at the gambling 10 establishment by the commission and division, to the of the gambling establishment, subject regulations of the commission and division.
- 19970.2. The maximum number of tables at which the 14 game of twenty-one may be offered for play at a gambling 15 establishment shall be limited by the number of tables the 16 gambling establishment is authorized to operate, as follows:
- (a) A gambling establishment authorized to operate a 18 total of one to four tables, inclusive, may operate one table 19 where twenty-one is played.
  - (b) A gambling establishment authorized to operate a total of five to nine tables may operate up to two tables where twenty-one is played.
- (c) A gambling establishment authorized to operate a 25 total of 10 to 19, inclusive, tables may operate up to four tables where twenty-one is played.
  - (d) A gambling establishment authorized to operate a total of 20 to 39, inclusive, tables may operate up to six tables where twenty-one is played.
  - (e) A gambling establishment authorized to operate a total of 40 to 59, inclusive, tables may operate up to eight tables where twenty-one is played.
- (f) A gambling establishment authorized to operate a 34 total of 60 or more tables may operate up to 20 tables where twenty-one is played.
- 19970.3. The fees for issuance or renewal of a state 36 gambling license, which are based upon the number of 37 38 tables that are authorized to be operated at a gambling establishment as specified in Section 19941, shall be

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doubled with respect to tables where twenty-one is played.

19970.4. The owner of a gambling establishment may collect a fee from each person playing twenty-one in a manner that complies with Section 337j of the Penal Code.

SEC. 5. Article 16 (commencing with Section 19980) is added to Chapter 5 of Division 8 of the Business and Professions Code, to read:

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### Article 16. Banked Games

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- 19980. (a) The licensed owner of gambling 14 establishment may elect to operate a controlled game in one of two ways. The game may either be secured 16 customer trust banked or player-banked, except for played 17 blackjack twenty-one, which shall or be 18 exclusively as a secured customer trust game. A game 19 shall not be played if the rules of the game would allow 20 the game to be banked in any other manner.
  - (b) If the licensed owner of a gambling establishment elects to operate a controlled game as a secured customer trust game, then:
- (1) The game shall not be played if the rules of the 25 game would allow an owner or on-duty employee of the gambling establishment to participate in the play of the game for the benefit of any owner. An owner or on-duty 28 employee of the gambling establishment shall participate 29 in the play of the game solely as a player-banker and 30 dealer, and this participation shall be limited to only 31 dealing the cards and playing for the benefit of the 32 secured customer trust. Notwithstanding the foregoing, 33 one or more proposition players may participate in the 34 game solely for the purpose of attracting business or 35 *stimulating the action.*
- (2) The game shall not be played if the rules of the 37 game would allow any person other than an owner or 38 on-duty employee of the gambling establishment to 39 participate as a player-banker or dealer.

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19981. If the licensed owner of a gambling 1 establishment elects to operate a controlled game as a secured customer trust banked game, then the secured customer trust shall be a pool of money that is used as the 5 bank in the play of the game. The secured customer trust shall be the only pool of money from which all winnings are paid to players of a game and into which all losses collected from players are deposited. An owner or on-duty employee of the gambling establishment shall 10 participate in the game as the player-banker and dealer exclusively on behalf of, and for the benefit of, the 12 secured customer trust. If for any reason the gambling 13 establishment ceases to offer secured customer trust 14 banked games for play, all remaining funds in the secured 15 customer trust at the time of the cessation of play shall be 16 forwarded to the Gambling Control Fund for use by the division and commission in discharging their duties and 17 18 responsibilities under the Gambling Control Act.

19981.1. If the licensed owner of a gambling 20 establishment elects to operate a controlled game as a secured customer trust banked game, then the following requirements shall apply to the secured customer trust:

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- (a) The licensed owner of the gambling establishment 24 shall maintain a separate, interest-bearing account or accounts for the benefit and security of the secured customer trust. All moneys attributable to the secured customer trust shall be kept in this account or accounts. It is from this account or accounts that all winnings are 29 paid to players of secured customer trust banked games 30 and into which are deposited all losses collected from those players. This account or accounts shall not be used or considered as an asset of any licensed owner of a gambling establishment, nor may these funds be used as 34 security, hypothecated, or encumbered, in any fashion or 35 for any reason whatsoever.
- (b) Under no conditions shall any of the funds in the 36 37 secured customer trust account or accounts be accessed 38 by the licensed owner of a gambling establishment, except as follows:

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- (1) To pay winnings to players in secured customer trust banked games.
- (2) To initiate the secured customer trust, the licensed 4 owner of the gambling establishment may extend an 5 interest-free, unsecured loan to the secured customer 6 trust, which shall be deposited into the secured customer 7 trust account or accounts. Payments from a secured 8 customer trust account on that loan shall not commence 9 unless and until the balance in the secured customer trust 10 account is equal to at least 200 percent of the amount of 11 the loan. A loan to initiate a secured customer trust shall 12 not be made by any person other than the licensed owner 13 of the gambling establishment, and any terms of such a 14 loan that contradict or attempt to circumvent any of the 15 requirements, restrictions, or provisions of this chapter 16 shall be null and void.
- 19981.2. If the licensed owner of a gambling 18 establishment elects to operate a controlled game as a secured customer trust banked game, then:
- 20 (a) He or she shall maintain detailed records in a 21 manner satisfactory to the division reflecting 22 following: 23
- (1) The amounts of all deposits into, and withdrawals 24 from, the secured customer trust account or accounts.
- (2) The nature and purpose of all deposits into, and 26 withdrawals from, the secured customer trust account or accounts.
- 28 (3) *The* actual cost of all *in-house* promotional 29 activities.
  - (4) Any other information required by the division.
- (b) No later than the 10th day of each month, the 32 licensed owner of the gambling establishment shall send copies of all records specified in subdivision (a) for the 34 prior month to the division. Nothing in this section shall 35 be construed to limit the division's investigatory powers 36 pursuant to Section 19825.
- SEC. 6. Section 186.9 of the Penal Code is amended to 37 38 *read*:
- 39 186.9. As used in this chapter:

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(a) "Conducts" includes, but is not limited to, 2 initiating, concluding, or participating in conducting, initiating, or concluding a transaction.

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means, when located or (b) "Financial institution" 5 doing business in this state, any national bank or banking bank association, state or banking association, commercial bank or trust company organized under the laws of the United States or any state, any private bank, industrial savings bank, savings bank or thrift institution, 10 savings and loan association, or building and loan association organized under the laws of the United States 12 or any state, any insured institution as defined in Section 13 401 of the National Housing Act (12 U.S.C. Sec. 1724(a)), 14 any credit union organized under the laws of the United 15 States or any state, any national banking association or 16 corporation acting under Chapter 6 (commencing with 17 Section 601) of Title 12 of the United States Code, any 18 agency, agent or branch of a foreign bank, any currency 19 dealer or exchange, any person or business engaged 20 primarily in the cashing of checks, any person or business 21 who regularly engages in the issuing, selling, 22 redeeming of traveler's checks, money orders, or similar 23 instruments, any broker or dealer in securities registered 24 or required to be registered with the Securities and 25 Exchange Commission under the Securities Exchange 26 Act of 1934 or with the Commissioner of Corporations 27 under Part 3 (commencing with Section 25200) of 28 Division 1 of Title 4 of the Corporations Code, any 29 licensed transmitter of funds or other person or business 30 regularly engaged in transmitting funds to a foreign 31 nation for others, any investment banker or investment 32 company, any insurer, any dealer in gold, silver, or platinum bullion or coins, diamonds, emeralds, rubies, or 34 sapphires, any pawnbroker, any telegraph company, any 35 person or business regularly engaged in the delivery, 36 transmittal, or holding of mail or packages, any person or 37 business that conducts a transaction involving the 38 transfer of title to any real property, vehicle, vessel, or aircraft, any personal property broker, any person or business acting as a real property securities dealer within

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the meaning of Section 10237 of the Business and Professions Code, whether licensed to do so or not, any person or business acting within the meaning and scope 4 of subdivisions (d) and (e) of Section 10131 and Section 5 10131.1 of the Business and Professions Code, whether 6 licensed to do so or not, any person or business regularly engaged in gaming within the meaning and scope of Section 330, any person or business regularly engaged in pool selling or bookmaking within the meaning and scope 10 of Section 337a, any person or business regularly engaged 11 in horseracing whether licensed to do so or not under the 12 Business and Professions Code, any person or business 13 engaged in the operation of a gambling ship within the 14 meaning and scope of Section 11317, any person or business engaged in controlled gambling within the 16 meaning and scope of subdivision (d) subdivisions (g) and (k) of Section 19805 of the Business and Professions 17 18 Code, whether registered to do so or not, and any person or business defined as a "bank," "financial agency," or 20 "financial institution" by Section 5312 of Title 31 of the 21 United States Code or Section 103.11 of Title 31 of the 22 Code of Federal Regulations and any successor provisions 23 thereto. 24

- (c) "Transaction" includes the deposit, withdrawal, transfer, bailment, loan, pledge, payment, or exchange of currency, or a monetary instrument, as defined by subdivision (d), or the electronic, wire, magnetic, or manual transfer of funds between accounts by, through, or to, a financial institution as defined by subdivision (b).
- (d) "Monetary instrument" United 30 means 31 currency and coin; the currency, coin, and foreign bank 32 drafts of any foreign country; payment warrants issued by the United States, this state, or any city, county, or city 34 and county of this state or any other political subdivision thereof; any bank check, cashier's check, traveler's check, 36 or money order; any personal check, stock, investment security, or negotiable instrument in bearer form or 37 otherwise in a form in which title thereto passes upon delivery; gold, silver, or platinum bullion or coins; and diamonds, emeralds, rubies, or sapphires. Except for

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foreign bank drafts and federal, state, county, or city warrants, "monetary instrument" does not include personal checks made payable to the order of a named 4 party which have not been endorsed or which bear restrictive endorsements, and also does not include personal checks which have been endorsed by the named party and deposited by the named party into the named party's account with a financial institution. 9

(e) "Criminal activity" means a criminal 10 punishable under the laws of this state by death or imprisonment in the state prison or from a criminal offense committed in another jurisdiction punishable 12 13 under the laws of that jurisdiction by death 14 imprisonment for a term exceeding one year.

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- (f) "Foreign bank draft" means a bank draft or check 16 issued or made out by a foreign bank, savings and loan, casa de cambio, credit union, currency dealer or 18 exchanger, check cashing business, money transmitter, 19 insurance company, investment or private bank, or any 20 other foreign financial institution that provides similar 21 financial services, on an account in the name of the 22 foreign bank or foreign financial institution held at a bank 23 or other financial institution located in the United States 24 or a territory of the United States.
- SEC. 7. Section 330 of the Penal Code is amended to 26 *read*:
- 330. Every person who deals, plays, or carries on, 28 opens, or causes to be opened, or who conducts, either as 29 owner or employee, whether for hire or not, any game of 30 faro, monte, roulette, lansquenet, rouge et noire, rondo, 31 tan, fan-tan, seven-and-a-half, twenty-one, hokey-pokey, 32 or any banking house-banked or percentage game played with cards, dice, or any device, for money, checks, credit, 34 or other representative of value, and every person who plays or bets at or against any of those prohibited games, 36 is guilty of a misdemeanor, and shall be punishable by a 37 fine not less than one hundred dollars (\$100) nor more 38 than one thousand dollars (\$1,000), or by imprisonment in the county jail not exceeding six months, or by both the fine and imprisonment.

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SEC. 8. Section 337j of the Penal Code is amended to 1 2 read:

- 337j. (a) It is unlawful for any person, as owner, lessee, or employee, whether for hire or not, either solely or in conjunction with others, to do any of the following without having first procured and thereafter maintained in effect all federal, state, and local licenses required by
- (1) To deal, operate, carry on, conduct, maintain, or 10 expose for play in this state any controlled game.
- receive, directly indirectly, any 12 compensation or reward or any percentage or share of the revenue, for keeping, running, or carrying on any 14 controlled game.
- (3) To manufacture. distribute. or repair anv 16 gambling equipment within the boundaries of this state, or to receive, directly or indirectly, any compensation or reward for the manufacture, distribution, or repair of any gambling equipment within the boundaries of this state.
  - (b) It is unlawful for any person to knowingly permit any controlled game to be conducted, operated, dealt, or carried on in any house or building or other premises that he or she owns or leases, in whole or in part, if that activity is undertaken by a person who is not licensed as required by state law, or by an employee of that person.
  - (c) It is unlawful for any person to knowingly permit any gambling equipment to be manufactured, stored, or repaired in any house or building or other premises that the person owns or leases, in whole or in part, if that activity is undertaken by a person who is not licensed as required by state law, or by an employee of that person.
  - (d) Any person who violates, attempts to violate, or conspires to violate this section shall be punished by imprisonment in a county jail for not more than one year, or by a fine of not more than five thousand dollars (\$5,000), or by both that imprisonment and fine.
- (e) (1) As used in this section, "controlled game" 37 means any game of chance, including any gambling 38 device, played for currency, check, credit, or any other

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thing of value that is not prohibited and made unlawful by statute or local ordinance.

- (2) As used in this section, "controlled game" does not include any of the following:
- (A) The game of bingo conducted pursuant to Section 326.5.

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- 7 (B) Parimutuel racing on horse races regulated by the California Horse Racing Board.
- (C) Any lottery game conducted by the California 10 State Lottery.
  - (D) Games played with cards in private homes or residences, in which no person makes money for operating the game, except as a player.
- (f) This subdivision is intended to be dispositive of the 15 law relating to the collection of player fees in gambling 16 establishments. No fee may be calculated as a portion of wagers made or from winnings earned. The licensed 17 18 owner of a gambling establishment may collect from each 19 person who participates in the play of a game at the 20 gambling establishment a flat fee for each wager made by 21 the person. Fees charged for all wagers shall be 22 determined and collected prior to the start of play of any 23 hand or round. Ample notice shall be provided to the 24 patrons of gambling establishments relating to the 25 assessment of fees. Flat fees on each wager may be 26 assessed at different collection rates, but no more than 27 three collection rates may be established per table. The 28 owner of the gambling establishment shall provide ample 29 notice related to the assessment of player fees to the 30 patrons of the gambling establishment, which shall 31 include providing that notice at each table where 32 controlled gambling is conducted. This legislation codifies the holding in Sullivan v. Fox (1987) 189 34 Cal.App.3d 673, as to the collection of player fees in 35 licensed gambling establishments, that no fee shall be 36 calculated as a portion of wagers made or winnings earned, exclusive of charges or fees for the use of space 37 and facilities.
- SEC. 9. Section 337k is added to the Penal Code, to 39 40 read:

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1 337k. Notwithstanding Section 330, the licensed 2 owner of a gambling establishment may deal, play, or 3 carry on, open, or cause to be opened, at the gambling 4 establishment, the game of twenty-one, provided that the 5 game is conducted in compliance with the Gambling 6 Control Act, Chapter 5 (commencing with Section 7 19800) of Division 8 of the Business and Professions Code.

8 SEC. 10. Section 337l is added to the Penal Code, to 9 read:

337l. Notwithstanding Section 330, the licensed owner of a gambling establishment may deal, play, or carry on, open, or cause to be opened, at the gambling establishment, any controlled game, as defined in subdivision (e) of Section 337j, played with cards, in which a player in that game acts as the bank for the game, provided that the game is conducted in compliance with the Gambling Control Act, Chapter 5 (commencing with Section 19800) of Division 8 of the Business and Professions Code.

20 SEC. 11. Section 337m is added to the Penal Code, to 21 read:

22 337m. Notwithstanding Section 330, the licensed 23 owner of a gambling establishment may deal, play, or 24 carry on, open, or cause to be opened, at the gambling 25 establishment, any controlled game, as defined in 26 subdivision (e) of Section 337j, played with cards, in 27 which a trust of money, which is funded by the players 28 and is maintained and operated by the licensed owner of 29 the gambling establishment for the sole and exclusive 30 benefit of the players, is the bank for the game, provided 31 that the game is conducted in compliance with the 32 Gambling Control Act, Chapter 5 (commencing with Section 19800) of Division 8 of the Business and 34 Professions Code.

35 SEC. 12. Section 14161 of the Penal Code is amended 36 to read:

37 14161. As used in this title:

38 (a) "Financial institution" means, when located or 39 doing business in this state, any national bank or banking 40 association, state bank or banking association, — 23 — AB 1429

1 commercial bank or trust company organized under the laws of the United States or any state, any private bank, 3 industrial savings bank, savings bank or thrift institution, savings and loan association, or building and loan association organized under the laws of the United States or any state, any insured institution as defined in Section 401 of the National Housing Act, any credit union organized under the laws of the United States or any state, any national banking association or corporation acting 10 under Chapter 6 (commencing with Section 601) of Title 12 of the United States Code, any foreign bank, any 12 currency dealer or exchange, any person or business 13 engaged primarily in the cashing of checks, any person or 14 business who regularly engages in the issuing, selling, or redeeming of traveler's checks, money orders, or similar 16 instruments, any broker or dealer in securities registered or required to be registered with the Securities and 17 18 Exchange Commission under the Securities Exchange Act of 1934, any licensed sender of money, 20 investment banker or investment company, insurance company, any dealer in coins, precious metals, stones, or jewelry, any pawnbroker, any telegraph company, any person or business engaged in controlled gambling within the meaning of subdivision (e) 25 subdivisions (g) and (k) of Section 19805 of the Business and Professions Code, whether registered or licensed to do so or not, and any person or business defined as a "bank," "financial agency," or "financial institution" by Section 5312 of Title 31 of the United States Code or 30 Section 103.11 of Title 31 of the Code of Federal 31 Regulations and any successor provisions thereto. 32

32 (b) "Transaction" includes the deposit, withdrawal, 33 transfer, bailment, loan, payment, or exchange of 34 currency, or a monetary instrument, as defined by 35 subdivision (c), by, through, or to, a financial institution, 36 as defined by subdivision (a). "Transaction" does not 37 include the purchase of gold, silver, or platinum bullion 38 or coins, or diamonds, emeralds, rubies, or sapphires by a 39 bona fide dealer therein, and does not include the sale of 40 gold, silver, or platinum bullion or coins, or diamonds,

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emeralds, rubies, or sapphires by a bona fide dealer in exchange for other than a monetary 3 instrument, and does not include the exchange of gold, 4 silver, or platinum bullion or coins, or diamonds, 5 emeralds, rubies, or sapphires by a bona fide dealer 6 therein for gold, silver, or platinum bullion or coins, or diamonds, emeralds, rubies, or sapphires.

- (c) "Monetary instrument" means United 9 currency and coin; the currency and coin of any foreign 10 country; and any instrument defined as a "monetary 11 instrument" by Section 5312 of Title 31 of the United 12 States Code or Section 103.11 of Title 31 of the Code of Regulations, or the successor 14 Notwithstanding any other provision of this subdivision, 15 "monetary instrument" does not include bank checks, 16 cashier's checks, traveler's checks, personal checks, or money orders made payable to the order of a named 18 party that have not been endorsed or that bear restrictive 19 endorsements.
  - (d) "Department" means the Department of Justice.
- (e) "Criminal justice agency" means the Department 22 of Justice and any district attorney's office, sheriff's department, police department, or city attorney's office of this state.
- (f) "Currency" means United States currency or coin, 26 the currency or coin of any foreign country, and any legal tender or coin defined as currency by Section 103.11 of Title 31 of the Code of Federal Regulations or any 29 succeeding provision.
- 30 SEC. 13. No reimbursement is required by this act 31 pursuant to Section 6 of Article XIII B of the California 32 Constitution because the only costs that may be incurred 33 by a local agency or school district will be incurred 34 because this act creates a new crime or infraction, 35 eliminates a crime or infraction, or changes the penalty 36 for a crime or infraction, within the meaning of Section 37 17556 of the Government Code, or changes the definition 38 of a crime within the meaning of Section 6 of Article 39 XIII B of the California Constitution.

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19801. The Legislature hereby finds and declares all of the following:

- (a) State law prohibits commercially operated lotteries, banked or percentage games, and gambling machines, and strictly regulates parimutual wagering on horse racing. To the extent that state law categorically prohibits certain forms of gambling and prohibits gambling devices, nothing herein shall be construed, in any manner, to reflect a legislative intent to relax those prohibitions.
- (b) Gambling can become addictive and is not an activity to be promoted or legitimized as entertainment for children and families.
- (c) (1) Unregulated gambling enterprises are inimical to the public health, safety, welfare, and good order. Accordingly, no person in this state has a right to operate a gambling enterprise except as may be expressly permitted by the laws of this state and by the ordinances of local governmental bodies.
- (2) The State of California has permitted the operation of gambling establishments for more than one hundred years. Gambling establishments were first regulated by the State of California pursuant to legislation which was enacted in 1984. Gambling establishments currently employ more than twenty thousand people in the State of California, and contribute more than one hundred million dollars in taxes and fees to California's government. Gambling establishments are lawful enterprises in the State of California, and are entitled to full protection of the laws of this state. The industry is currently in significant decline, with more than half the gambling establishments in this state closing within the past four years.
- (d) It is the policy of this state that gambling activities that are not expressly prohibited or regulated by state law may be prohibited or regulated by local government. Moreover, it is the policy of this state that no new gambling establishment may be opened in a city, county, or city and county in which a gambling establishment was not operating on and before January 1, 1984, except upon

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the affirmative vote of the electors of that city, county, or 2 city and county.

- (e) It is not the purpose of this chapter to expand opportunities for gambling, or to create any right to operate a gambling enterprise in this state or to have a financial interest in any gambling enterprise. Rather, it is the purpose of this chapter to regulate businesses that offer otherwise lawful forms of gambling games.
- (f) Public trust that permissible gambling will not endanger public health, safety, or welfare requires that comprehensive measures be enacted to ensure that such gambling is free from criminal and corruptive elements, that it is conducted honestly and competitively, and that it is conducted in suitable locations.
- (g) Public trust and confidence can only be 16 maintained by strict and comprehensive regulation of all persons, locations, practices, associations, and activities related to the operation of lawful gambling establishments and the manufacture or distribution of permissible gambling equipment.
  - (h) All gambling operations, all persons having a significant involvement in gambling operations, all establishments where gambling is conducted, and all manufacturers, sellers, and distributors of gambling equipment must be licensed and regulated to protect the public health, safety, and general welfare of the residents of this state as an exercise of the police powers of the state.
- (i) To ensure that gambling is conducted honestly, competitively, and free of criminal and corruptive elements, all licensed gambling establishments in this state must remain open to the general public and the access of the general public to licensed gambling activities must not be restricted in any manner, except as provided by the Legislature. However, subject to state 35 and federal prohibitions against discrimination, nothing 36 herein shall be construed to preclude exclusion of unsuitable persons from licensed gambling establishments in the exercise of reasonable business <del>judgment.</del>

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(j) In order to effectuate state policy as declared herein, it is necessary that gambling establishments, activities, and equipment be licensed, that persons participating in those activities be licensed or registered, that certain transactions, events, and processes involving gambling establishments and owners of gambling establishments be subject to prior approval or permission, that unsuitable persons not be permitted to associate with gambling activities or gambling establishments, and that gambling activities take place only in suitable locations. Any license or permit issued, or other approval granted pursuant to this chapter, is declared to be a revocable privilege, and no holder acquires any vested right therein or thereunder.

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- (k) The location of lawful gambling premises, the 16 hours of operation of those premises, the number of tables permitted in those premises, and wagering limits in permissible games conducted in those premises are proper subjects for regulation by local governmental bodies. However, consideration of those same subjects by a state regulatory agency, as specified in this chapter, is warranted when local governmental regulation respecting those subjects is inadequate or the regulation fails to safeguard the legitimate interests of residents in other governmental jurisdictions.
  - (1) The exclusion or ejection of certain persons from gambling establishments is necessary to effectuate the policies of this chapter and to maintain effectively the strict regulation of licensed gambling.
  - (m) Records and reports of cash and credit transactions involving gambling establishments may have a high degree of usefulness in criminal and regulatory investigations and, therefore, licensed gambling operators may be required to keep records and make reports concerning significant cash and credit transactions.
- 37 SEC. 2. Section 19872A of the Business and Professions Code is amended to read: 38
- 39 19872A. (a) If at any time the commission denies a 40 license to an individual owner of any security issued by a

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corporation that applies for or holds an owner license, the owner of the security shall immediately offer the security to the issuing corporation for purchase. The corporation 3 shall purchase the security so offered, for book value in eash as provided for in the articles of incorporation or the 5 bylaws, and in no event in an amount greater than fair 6 market value, within 30 calendar days after the date of the 8 offer. If the fair market value, or book value as provided 9 for in the articles of incorporation or bylaws, exceeds one million dollars (\$1,000,000), the commission may allow 10 the issuing corporation a period of time not to exceed 90 days in which to complete the purchase. 12

- (b) Beginning upon the date when the commission 14 serves notice of the denial upon the corporation, it is unlawful for the denied security owner to do any of the following:
  - (1) Receive any dividend or interest upon any security described in subdivision (a).
  - (2) Exercise, directly or through any trustee or nominee, any voting right conferred by any security described in subdivision (a).
  - (3) Receive any remuneration in any form from the corporation for services rendered or for any other purpose.
- (c) Every security issued by a corporate owner 26 licensee shall bear a statement, on both sides of the certificate evidencing the security, of the restrictions 28 imposed by this section.